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CONGRESSIONAL BILL NO. 3-19, C.D.1

#### AN ACT

To amend sections 208, 321, 325, 334, 335, 337, 338, 352, 354, 357, 363, and 501 of Public Law No. 2-54; to add a new section 210 to the public law, relating to the Plebiscite Commission, the public information program, and the plebiscite on the Compact of Free Association; and for other purposes.

BE IT ENACTED BY THE CONGRESS OF THE FEDERATED STATES OF MICRONESIA:

- Section 1. Section 208 of Public Law No. 2-54 is hereby amended to read as follows:
- 3 "Section 208. Compensation and staff.
  - officials or employees of the National or State Governments of the Federated States of Micronesia shall receive no additional compensation for their service as members of the Plebiscite Commission, other than travel and other incidental expenses and per diem, as determined by the Commission, while acting in the performance of their official duties as members of the Commission. Compensation for other members of the Plebiscite Commission shall be determined by the Plebiscite Commission.
  - (2) Members of plebiscite boards, members of counting and tabulation committees, and State public information program coordinators shall be entitled to such compensation, including travel and other incidental expenses and per diem, as determined by the Plebiscite Commission.
  - (3) Members of the local public information program task forces and other individuals assisting the Plebiscite Commission and plebiscite commissioners shall be entitled to such compensation, including travel and other incidental expenses, overtime

1	pay, and per diem, as determined by the Plebiscite
2	Commission.
3	(4) The Plebiscite Commission may contract or otherwise
4	engage the services of such professional, technical, adminis-
5	trative, stenographic, and clerical staff as it deems necessary
6	to carry out its duties and responsibilities."
7	Section 2. Section 321 of Public Law No. 2-54 is hereby amended
8	to read as follows:
9	"Section 321. Date of plebiscite. The plebiscite
LO	shall be held on the date determined by the President of
11	the Federated States of Micronesia, in consultation with
12	the High Commissioner of the Trust Territory of the
L3	Pacific Islands; PROVIDED that in the event of a natural
L4	disaster, any other act of God, or other extraordinary
15	circumstances, the effect of which precludes holding the
16	plebiscite on the original date determined for the plebi-
L7	scite, the President of the Federated States of Micronesia
L8	may determine a later date in the affected polling places or
L9	State, or throughout the Federated States of Micronesia; and
20	PROVIDED FURTHER, that the President of the Federated States
21	of Micronesia may schedule the collection of absentee ballots
22	outside of the Federated States of Micronesia pursuant to
23	section 354 of chapter 3 of this act prior to the date of
24	the plebiscite."
) 5	Continuo 2 Continuo 225 of Dublin Inv. No. 2 5/ in homely amended to

1	read as follows:
2	"Section 325. Affidavits to be sworn. Except as
3	otherwise provided in this act, the affidavits required
4	pursuant to this act shall be sworn to before any person
5	authorized by law or regulation of the Plebiscite Commission
6	to administer oaths."
7	Section 4. Section 334 of Public Law No. 2-54 is hereby amended
8	to read as follows:
9	"Section 334. Application for registration; Affidavit.
10	(1) Any person eligible to and desiring to register
11	as a voter may present himself any time during business hours
12	to any of the members of the plebiscite board (herein
13	empowered and authorized to administer oaths and take
14	acknowledgements) or persons authorized by law or the
15	Plebiscite Commission to administer oaths, then and there to
16	be examined under oath as to his qualification as a voter.
17	Each applicant shall make and subscribe to an application
18	in substantially the following form:
19	AFFIDAVIT ON APPLICATION FOR REGISTRATION
20	Federated States of Micronesia
21	State
22	1. My full name is
23	2. I was born at on the
24	day ofin the year
25	3. My age is

1	4. I live at
2	5. I am a citizen and resident of the Federated States of
3	Micronesia.
4	6. I was naturalized as a citizen of the Federated States
5	of Micronesia at State on the
6	day of, 19
7	7. I have resided in the Federated States of Micronesia
8	not less than nine months, and in State
9	not less than three months, immediately preceding this date
10	on which I now offer to register, to wit, the
11	day of, 19
12	8. I am not currently under a judgment of mental incompetency
13	or insanity.
14	9. I am not currently under parole, probation, or sentence
15	for any felony for which I have been convicted by any court
16	of the Federated States of Micronesia, the Trust Territory,
17	or any court within the jurisdiction of the United States.
18	10. I solemnly swear that the foregoing statements are true,
19	so help me God.
20	Signature:
21	Subscribed and sworn to before me this day of
22	19
23	(2) The applicant shall strike out allegations that
24	are inapplicable, and shall swear to the truth of the
25	allegations in his application. In any case where the person

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1	who administers the oath shall so desire or believe the same
2	to be expendient he may demand that the applicant produce
3	a witness or witnesses to further substantiate the allegations
4	of his application."
5	Section 5. Section 335 of Public Law No. 2-54 is hereby amended to
6	read as follows:
7	"Section 335. Submission of affidavit to examiner of
8	qualifications. Every affidavit on application for registra-
9	tion shall be submitted to a member of the plebiscite board
10	of the appropriate State or other person authorized to examine
11	the qualifications of voters by the plebiscite commissioner
12	of the State, not less than 10 days before the plebiscite."
13	Section 6. Section 337 of Public Law No. 2-54 is hereby amended
14	to read as follows:
15	"Section 337. Voters at previous elections deemed
16	registered.
17	(1) Notwithstanding any requirements of registration
18	provided by this chapter, all voters who were validly regis-
19	tered for the March 8, 1983, election for Members of the
20	Congress of the Federated States of Micronesia or any special
21	election after March 8, 1983, but preceding the plebiscite
22	shall not be required to register again except where reregis-
23	tration has become necessitated because of change of name or
24	residency and except where disqualifications enumerated by
25	subsection (2) of this section have intervened; PROVIDED that

in the event voting records for such election have been destroyed or lost, the plebiscite commissioner of the State may require reregistration of voters.

(2) The general district registers prepared by the election commissioners for Kosrae, Ponape, Truk, and Yap for the March 8, 1983, election for Members of the Congress of the Federated States of Micronesia or any special election after March 8, 1983, but preceding the plebiscite shall be used to determine registered voters for purposes of preparing the State plebiscite registers for the plebiscite; PROVIDED that:

shall ascertain, as soon as possible before the plebiscite, from the Department of Social Services or other appropriate source, information of the death, adjudication of insanity or mental incompetency, loss of citizenship, or any other disqualification to vote, of any person listed in the general district register of his State. He shall thereupon make such investigation as he may deem necessary to prove or disprove such information, giving the person concerned, if available, notice and an opportunity to be heard. If after such investigation he finds that such person is dead, is insane or mentally incompetent, has lost his citizenship, or is disqualified for any reason to vote, he shall direct that the name of such person be omitted from the State plebiscite

1	register;
2	(b) The plebiscite commissioner shall make
3	and keep an index of all information furnished to him concern-
4	ing any of the matters mentioned in this subsection and shall
5	provide any person authorized to receive affidavits on
6	application for registration with any information the latter
7	may need to ascertain whether or not any applicant is in any
8	manner disqualified to vote; and
9	(c) Any person whose name is omitted from the
10	State plebiscite register under this section or whose applica-
11	tion for registration is denied may appeal to the Plebiscite
12	Commission.
13	(3) Any voter who has changed his residence or
14	domicile from one State to another, or who has changed his
15	name, after registration in a general district register, shall
16	register again for the plebiscite in the proper State or the
17	proper name; PROVIDED that no such registration shall be
18	allowed on account of any change of residence or domicile or
19	name made within 90 days before the plebiscite."
20	Section 7. Section 338 of Public Law No. 2-54 is hereby amended
21	to read as follows:
22	"Section 338. Exception to requirement. No registra-
23	tion in person shall be required of a citizen of the Federated
24	States of Micronesia living outside of the Federated States of
25	Micronesia, but such person shall complete and sign an affidavit

1		substantially similar to the form set forth in section 334
2		of this chapter and as the Plebiscite Commission may adopt,
3		to establish fully such person's right to vote. An
4		individual filing an affidavit pursuant to this section
5		shall sign a statement affirming the truthfulness of the
6		information contained in the affidavit, but is not required
7		to be examined under oath as to his qualification as a voter.
8		Such affidavit shall be submitted to the plebiscite commis-
9		sioner of the appropriate State, not less than 10 days before
10		the plebiscite. Any duly qualified voter may challenge the
11		acceptance of the voted ballot at the time the ballot is
12		cast in accordance with the provisions of this act. Affidavits
13		for citizens of the Federated States of Micronesia living
14		outside of the Federated States of Micronesia shall be made
15		available in Guam and Honolulu, Hawaii, and such other places
16		as the Plebiscite Commission may direct."
17	Sect	ion 8. Section 352 of Public Law No. 2-54 is hereby amended
18	to read a	s follows:
19		"Section 352. Voting by confined persons. Any registered
20		voter qualified to vote who is confined to his home or a hos-
21		pital by reason of such illness or physical disability as will
22		prevent him from attending the polls shall be entitled and
23		enabled to vote in such manner as may be determined by the
24		Plebiscite Commission. Voting by such persons shall be done
25		in such a manner as to ensure the secrecy of the ballot and to

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1	preclude tampering with the ballots of such voters and
2	other voting frauds; PROVIDED that any voter who by reason
3	of physical disability is unable to mark his ballot shall be
4	authorized to receive assistance in the marking thereof.
5	Affidavits, certificates, and other written statements under
6	oath may be required."
7	Section 9. Section 354 of Public Law No. 2-54 is hereby amended
8	to read as follows:
9	"Section 354. Marking and return of absentee ballots;
LO	Voting at polls.
L1	(1) The plebiscite commissioner or the plebiscite
L2	board of each State, as the case may be, shall, at least 20
L3	days prior to the plebiscite provide to any person who may be
L4	entitled to vote by absentee ballot in the State and who
L5	requests the same, an official ballot, a ballot envelope, an
L6	affidavit adopted by the Plebiscite Commission, and a covering
L7	reply envelope. The absentee voter shall mark the ballot in
18	such manner that no person can see or know how the ballot is
L9	marked except as provided pursuant to section 352 of this
20	chapter. The absentee voter shall then deposit the ballot in
21	the ballot envelope and securely seal the same. The absentee
22	voter shall then complete and sign the affidavit. An individual
23	filing an affidavit pursuant to this subsection or subsection
24	(2) shall sign a statement affirming the truthfulness of the
25	information contained in the affidavit, but is not required

to be examined under oath. The ballot envelope and the affidavit shall then be enclosed and sealed in the covering reply envelope and shall be mailed or delivered to reach the plebiscite commissioner of the State issuing the absentee ballot not later than 5 p.m. on the fourth day before the plebiscite, except as provided pursuant to section 352 of this chapter.

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(2) Notwithstanding subsection 353(2), a qualified voter who is outside the State in which he is registered to vote, but present in either Guam, or Honolulu, Hawaii, or another State in the Federated States of Micronesia, or other locations designated by the Plebiscite Commission, may vote by absentee ballot on the day of the plebiscite or prior to such date if authorized pursuant to section 321. The plebiscite commissioner of each State shall designate one or more places within his State as absentee voter polling places and shall designate one or more persons as plebiscite officials authorized to supervise such absentee balloting. The Plebiscite Commission shall designate such places and officials in Guam, Honolulu, Hawaii, and other locations designated by the Commission. Such officials shall provide any person who states that he is qualified to vote in the plebiscite and who requests an absentee ballot with an official ballot, a ballot envelope, an affidavit adopted by the Plebiscite Commission, and a covering reply envelope. The absentee voter shall mark the ballot in such manner that no person can see or know how the ballot is marked except as provided

1	pursuant to section 352 of this chapter. The absentee voter
2	shall then deposit the ballot in the ballot envelope and
3	securely seal the same. The absentee voter shall then complete
4	and sign the affidavit. The ballot envelope and the affidavit
5	shall then be enclosed and sealed in the covering reply envelope
6	and given to the designated plebiscite official who shall, no
7	later than the day after the plebiscite, send them to the
8	plebiscite commissioner of the proper State by the safest and
9	most expeditious manner. The designated plebiscite official
10	shall make a list of all voters voting pursuant to this subsection
11	and their State of registration for voting purposes and shall
12	promptly provided such list to the Plebiscite Commission.
13	(3) It shall be unlawful for any person to vote more
14	than one absentee ballot or, having voted an absentee ballot, to
15	cast a ballot at the polls on the day of the plebiscite and, upon
16	conviction, shall be punished by a fine of not more than \$1,000,
17	or by imprisonment for not more than one year, or both."
18	Section 10. Section 357 of Public Law No. 2-54 is hereby amended to
19	read as follows:
20	"Section 357. Unregistered voters.
21	(1) Notwithstanding any other provision of this act,
22	an unregistered voter or a voter whose name does not appear on
23	the State plebiscite register, who is otherwise qualified to vote,
24	may vote in the plebiscite; PROVIDED that the voter executes,
25	under eath an affidavit at the polling place on the day of the

plebiscite or, with respect to absentee voters, the date or dates determined for collection of absentee ballots pursuant to section 321. The form of the affidavit shall be the same as that used for the registration of voters pursuant to section 334, except that two additional lines shall be provided for the signatures of two persons who are registered voters who shall verify the signing by the affiant. Each ballot cast pursuant to this section shall be placed in a blank ballot envelope which shall be sealed, and the sealed envelope together with the affidavit shall be placed in a covering envelope, which shall then be deposited in the ballot box.

shall be delivered unopened to the plebiscite commissioner, who shall publicly open the box, and after ascertaining that the number of ballots found in the box equals the number originally included, segregate the covering envelopes containing the ballots cast pursuant to this section and determine whether the person casting the ballot is entitled to register and vote and whether the ballots contained therein shall be counted. Upon the request of any person, the plebiscite commissioner shall, before delivering the ballot envelope to the counting and tabulating committee, ascertain whether or not the voter has previously voted. If it is found that the voter has already voted or was not entitled to

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1	register and vote, the plebiscite commissioner shall immediately
2	cancel the ballot envelope and write 'Rejected' across its face,
3	giving the reason therefor and shall preserve the same."
4	Section 11. Section 363 of Public Law No. 2-54 is hereby amended
5	to read as follows:
6	"Section 363. Opening and closing of polls. Except as
7	otherwise provided by the Plebiscite Commission with respect to
8	specific polling places, at exactly 7 a.m. on the day of the
9	plebiscite, a member of the plebiscite board shall proclaim
10	aloud at each polling place that the polls are open and shall
11	be kept open until 7 p.m. of the same day, after which time the
12	polls shall be closed; PROVIDED that if at the hour of closing
13	there are any other voters in the polling place, or in line at
14	the door, who are qualified to vote and have not been able to
15	do so since appearing, the polls shall be kept open a sufficient
16	time to enable them to vote."
17	Section 12. Section 501 of Public Law No. 2-54 is hereby amended to
18	read as follows:
19	"Section 501. Operating expenses of the Commission. The
20	sum of \$1,000,000, or so much thereof as may be necessary, is
21	hereby appropriated from the United States Grant Special Fund
22	for the Plebiscite Commission to conduct the public information
23	program and plebiscite provided for in chapters 2 and 3 of this
24	act during the fiscal year ending September 30, 1983; PROVIDED
25	that such sum shall be obligated and expended only to the

1	extent that such sum, or part thereof, is specifically
2	made available by the Government of the United States for
3	the public information program and plebiscite; and PROVIDED
4	FURTHER, that all funds appropriated by this act shall be
5	allotted, managed, administered, and accounted for in
6	accordance with applicable law including, but not limited
7	to, the Financial Management Act of 1979. The allottee shall
8	be responsible for ensuring that these funds, or so much
9	thereof as may be necessary, are used solely for the purposes
10	specified in this act, and that no obligations are incurred
11	in excess of the sum appropriated; and PROVIDED FURTHER, that
12	the President of the Federated States of Micronesia may allot
13	a reasonable portion of such sum to the Commission on Future
14	Political Status and Transition for the costs of translating
15	the Compact and other documents into the eight major indigenous
16	languages of the Federated States of Micronesia pursuant to
17	section 204 of this act."
18	Section 12. Subchapter I of chapter 2 of Public Law No. 2-54 is
19	hereby amended by adding a new section 210 to read as follows:
20	"Section 210. Regulations and deadlines.
21	(1) All regulations promulgated by the Plebiscite
22	Commission shall be deemed emergency regulations within the
23	meaning of 17 F.S.M.C. 102(2) and no finding by the President
24	of the Federated States of Micronesia shall be required.
25	(2) The Plebiscite Commission may extend the

1	deadlines imposed by sections 332, 335, 337(3), 338,
2	353(2), 354, 356, 363, and 381 of this act."
3	Section 13. This act shall become law upon approval by the
4	President of the Federated States of Micronesia or upon its becom-
5	ing law without such approval.
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7	— 7, 1983
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12	Tosiwo Nakayama President
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